Affordable Housing Update

Policy & Implementation Committee March 23, 2018



Purpose

To update Committee on affordable housing matters in Pinelands Area post Mount Laurel IV

- > Summarize the status of Pinelands Area municipalities
- Discuss Pinelands Commission role
- Make Committee aware of strategies being adopted by Pinelands Municipalities

Background – Mount Laurel Doctrine

New Jersey affordable housing laws are rooted in the "Mount Laurel Doctrine"

- > Stem from landmark N.J. Supreme Court decisions
 - ➤ Mount Laurel I (1975)
 So. Burlington County N.A.A.C.P. v. Tp. of Mount Laurel
 - ➤ Mount Laurel II (1983)
 So. Burlington County N.A.A.C.P. v. Tp. of Mount Laurel
- Mount Laurel I & II decisions recognize that the power to zone carries a constitutional obligation to create a realistic opportunity for the development of a municipality's fair share of the regional need for affordable housing.

Background – Fair Housing Act 1985

- -- In 1985 N.J. legislature adopts the Fair Housing Act (FHA)
- ➤ Incorporated the legal principles of the Mount Laurel decisions and established the means by which municipalities can satisfy their affordable housing obligation outside of litigation
- > Establishes the Council on Affordable Housing (COAH):
 - 1. To estimate the affordable housing need statewide and by region
 - 2. To establish methods for municipalities to determine their affordable housing obligation as well as adjustments (based on developable land, available infrastructure, environmental or historic preservation factors)
 - 3. To administer the substantive certification process and the mediation process

Background – Fair Housing Act 1985

- -- In 1985 N.J. legislature adopts the Fair Housing Act (FHA) Continued......
- > FHA creates systems where municipalities <u>may</u> voluntarily apply to COAH for "substantive certification"
- COAH certifies if submitted housing plan is found to create a realistic opportunity for the creation of their affordable housing obligation
- With substantive certification, a municipality is insulated to a substantial extent, for 10 years, from exclusionary zoning litigation (aka, builder's remedy litigation or Mount Laurel Lawsuits)
- Without substantive certification, municipalities are vulnerable to exclusionary zoning litigation (e.g., forced rezoning).

Background – COAH Rules

First Round rules: 1987-1993 | Second Round rules: 1987-1999 Third Round rules --

December, 2004

COAH adopts Third Round rules for 1987-2014

- > January, 2007 Rules invalidated by NJ Appellate Court
- ➤ October, 2008

COAH adopts revised Third Round rules 1987-2018

- October, 2010 Rules again invalidated by NJ Appellate Court
- September, 2013 Appellate decision upheld by NJ Supreme Court

> May, 2014

COAH proposes another revised Third Round rules, but fails to adopt in October, 2014

Background – Mount Laurel IV

March, 2015 – "Mount Laurel IV"

- ➤ NJ Supreme Court instructs trial courts to assume responsibilities of COAH
- Certain* municipalities are able to file declaratory judgment actions to obtain a judicial version of the substantive certification
- Court to assess obligation on a municipality by municipality

Background - Post-Mount Laurel IV

Process

- ➤ Eligible municipalities file applications for declaratory judgment
- Negotiations ensue between parties within individual cases
- Court-approved settlements between individual municipalities, Fair Share Housing Center and other interested parties

Background - Post-Mount Laurel IV

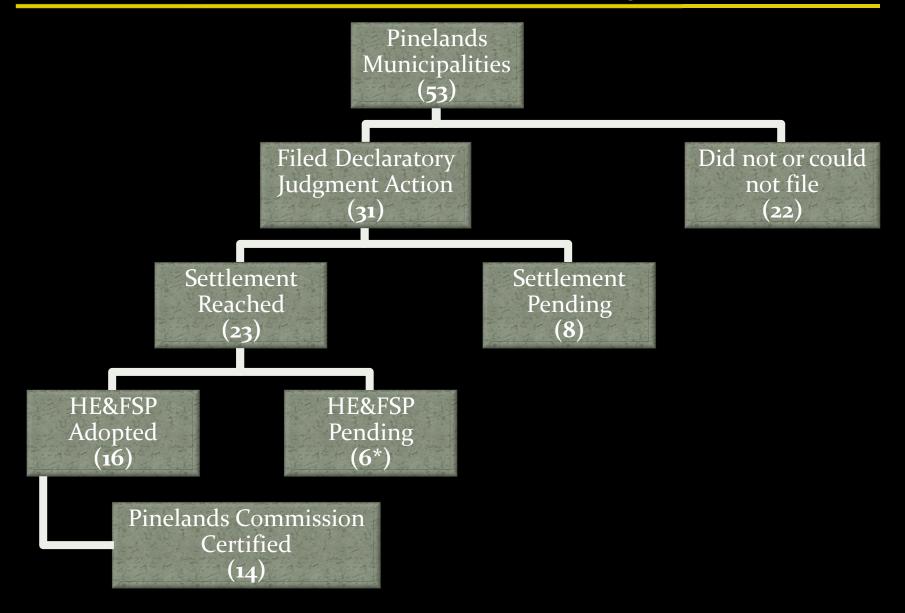
Process Continued....

- Housing Element and Fair Share Plans are adopted by Planning Boards
 - > Housing needs analysis
 - Affordable housing obligation
 - Accounting of how obligation is met (e.g., existing/planned sites)
 - Recommended ordinance changes to implement plan
- Implementing ordinances are adopted by Governing Bodies
 - Zoning changes/Inclusionary zoning
 - Density bonuses/Mandatory set-asides
 - Developer fees/Affordable housing trust funds
 - Controls on affordability
 - Affirmative marketing plan

Pinelands Commission Role

- Ensure Pinelands CMP regulations are acknowledged in advance when possible
- Municipal conformance process
 - Housing Elements
 - Affordable Housing Ordinances
 - Zoning Changes
 - Review planned sites in Pinelands Area
 - Ensure conformance with existing zoning
 - > Ensure zoning changes are consistent with CMP (e.g., PDCs)
 - > Environmental constraints of sites

Municipal Status Summary



Recent P.C. Certified HE&FSPs

Atlantic County

- Buena Vista Twp
- Mullica Twp

Burlington County

Pemberton Twp

Camden County

- Berlin Boro
- Waterford Twp
- Winslow Twp

Cumberland County

Vineland City

Ocean County

- Berkeley Twp
- Jackson Twp
- Lacey Twp
- Little Egg Harbor Twp
- Manchester Twp
- Ocean Twp
- Stafford Twp
- Barnegat Twp*

Total: 15

Recent Zoning Changes

Muni	Density	Set-aside	Housing Types
Barnegat Twp	4·3-7·5 du/acre	10% of the Shoreline S&G Redevelopment Area	Single family detached, Townhouses, Apts
Jackson Twp	3-4.5 du/acre	20% of units in RG-2 and RG-3 zones	Townhouses
Manchester Twp	4.5 du/acre	20% of MDG Tract	Apts, Townhouses
S. Toms River Borough	7.15 du/acre	Up to 20%	Apts, Townhouses
	17 du/acre	10-20%	Apts, Townhouses
Waterford Twp	5-12 du/acre	20% of Haines Blvd Redevelopment Area	Single family detached, Townhouses, Apts, Mixed Use

Preliminary Conclusions & Future

- ➤ So far, not a lot of new development in the Pinelands Area is expected as a result of this new round of affordable housing court cases
- Many Pinelands muni's still need to be certified by the courts,.....
-other Pinelands Muni's are vulnerable to Mount Laurel lawsuits
- > Staff will continue in its role regarding conformance and stay up to date with further developments on affordable housing in the state.



Questions?